

1 **Which indicators to include in a crowding scale for Emergency**
2 **Department ? A national French Delphi study as the item generation step.**

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25 SUMMARY

26 **Background:** ED crowding is a serious international public health issue with a negative
27 impact on quality of care. Despite 2 decades of research, there is no consensus regarding
28 indicators used to quantify crowding. The objective of our study was to select the most
29 accurate ED crowding indicators. **Material and methods:** Delphi method was used. Selected
30 indicators originated from a literature review and propositions from FEDORU workgroup.
31 Selected national experts were emergency physicians with a special interest in ED crowding.
32 They had to assess each indicator in term of validity, out of a Likert scale from 1 to 9.
33 Indicators withdrawal criteria after each round (consensus) were over 70% of answers ≥ 7
34 with IQR < 3 (positive consensus) or over 70% of answers ≤ 4 and IQR < 3 (negative
35 consensus). Study stop criterion was based on answers stability between the tours. **Results:** 41
36 experts answered the first round (89.13%) and 37 the second (80.43%). Among the 57
37 included indicators, 15 reached consensus: 4 input indicators, 6 throughput and 5 output ones.
38 For those 3 categories ≥ 7 answers rate were respectively 80.9%, 76.9% and 75.0%. Five
39 indicators were deducible from the mandatory Emergency Department Discharge Summary
40 (EDDS). They obtained 80.2% of ≥ 7 answers. **Conclusion:** Our study results allow building
41 and validating a crowding measuring tool from indicators approved by experts. It is necessary
42 to further reflect about ED crowding as a concept and what is expected from a complex score.

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48 **Background.**

49 Crowding in emergency department (ED) is an increasing public health problem [1-2].
50 Several reviews have described this topic [1, 3-6]. Crowding is associated with a decrease in
51 patient's satisfaction [7], an increase of patients leaving without being seen [8-11], an
52 increase in medical errors [12] and *in fine* with a lower quality of care and an increase in
53 mortality for inpatients [13].

54 The main goal of a crowding scale is to be a tool helping emergency physicians, hospital
55 directors and health authorities to identify, manage and forecast crowded periods. Despite 2
56 decades of research, there is no consensus regarding indicators used to quantify crowding. A
57 recent review identified 71 crowding indicators [6]. These indicators were conceptualized and
58 classified according to the input-throughput-output model proposed by Asplin [14].

59 Since 2002, almost 7 composite scales were proposed [15-20]. The main limitation of these
60 complex scores was the lack of information provided regarding the cause of crowding (input –
61 throughput - output). In addition, these scores, though accurate when used in their creation
62 centres, do not usually translate well elsewhere [21-22].

63 In order to provide information on the causes of crowding as well as the most accurate and
64 attractive professionally endorsed indicators, a qualitative approach was recently considered
65 through ICMED score [18], where Delphi method was used [23]. To date, no crowding
66 indicator has been validated in France. The Emergency Department Discharge Summary
67 (EDDS) [24] has been made compulsory in 2013 and real time transmission is a national
68 objective. The currently used version, allow calculation of few crowding indicators.

69 The objective of our study is to select the most accurate indicators of crowding according to
70 Emergency physicians, using the consensus Delphi method. It is the first step towards
71 building and validating a crowding measuring tool.

72

73 **Material and methods**

74 A consensus method needs to be used when there is no evidence-based conclusion despite
75 numerous publications. This is the case of ED crowding measures. Among those methods,
76 Delphi was selected [25-28]. This procedure allows consulting with several geographically
77 distant experts. They can express their opinion freely without influencing or being influenced
78 by other group members, as answers are anonymous. Delphi method is based on
79 administering repetitively a questionnaire to experts in a defined field. During repetitions,
80 experts are provided with previous rounds' feedback. Items reaching consensus are withdrawn
81 from the following rounds according to predefined rules including end of procedure criteria.
82 Three method reviews of Delphi studies have been published [29-31]. They provided
83 recommendations on using this method [29] that we have used in this study. Figure 1
84 illustrates our study step by step.

86 **Objective of the study**

87 The objective was to select indicators making consensus and reflecting accurately ED
88 crowding. The question asked was: « According to you, what is the validity of “indicator” to
89 reflect ED crowding? »

91 **Indicators selection**

92 Eligible crowding indicators were those collected within EDs. Those included here were
93 selected from 2011 Hwang review [6] and a comprehensive Pub Med literature search
94 between 1 January 2011 and 1 January 2015. MESH search keywords were: "emergency
95 department" AND ("crowding" OR overcrowding). Summaries were reviewed to select
96 indicators absent from Hwang revue [6]. Additionally, indicators suggested by the work group
97 « Crowded Hospitals » from the « Federation of Regional Emergency Departments

98 Observatory » (FEDORU). According to Asplin's model, indicators have been grouped in 3
99 categories: those reflecting input, throughput and output [14].

100

101 **Experts' selection**

102 Only Emergency medicine doctors working in France were eligible. Experts have to have
103 taken part in a work group dealing with crowding. In addition, those having published on
104 crowding in a Pub Med referenced review were also selected. The study pilot group within
105 FEDORU has then validated the list of pre-selected experts.

106

107 **First round.**

108 The questionnaire was pre-tested on a small sample of 10 Emergency medicine doctors. For
109 each included indicator, experts were asked to rate their adequacy using the Likert scale, out
110 of 10 points (1 : very low validity ; 10 : excellent validity). Experts also had the opportunity to
111 argue their answers and recommend new measures. Questionnaires were administered through
112 Google Forms®. Answers were all anonymous, as much between experts as between experts
113 and study coordinators.

114

115 **Analysis of first round answers and withdrawal of consensual indicators**

116 For each indicator, median, percentage of answers ≥ 7 , percentage of answers ≤ 4 , first
117 quartile (Q1), third quartile (Q3) and interquartile interval (IQR) were used. Indicators were
118 considered having received positive consensus when obtaining over 70% of answers ≥ 7 and
119 $IQR \leq 2$ and having received negative consensus with over 70% of answers ≤ 4 and $IQR \leq 2$.
120 Consensus indicators were withdrawn from the questionnaire on the following round. Experts'
121 comments were quantitatively analysed and summarised.

122

123 **Second round.**

124 On the second round, the questionnaire was re-submitted to the experts who answered on the
125 first round. For each indicator, quantitative results of the first round were given to experts. A
126 summary of experts' comments on each indicator was provided. Consensus criteria were
127 defined likewise.

128

129 **Delphi's end of procedure criteria**

130 Study end's criteria were pre-determined according to recommendations [30-31]. Answers
131 distribution's stability between round one and two was the deciding factor. Answers'
132 distribution was compared using the Wilconson-Mann-Withney test. If answers' distribution
133 was stable for all measures, a third round was then unnecessary. If not, a third round would
134 then be organised if for at least one of the measures, the rate of answer ≥ 7 was over 50%.

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137 **Results.**

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139 Out of the 53 pre selected experts, 46 agreed to participate. Among them, 41 (89,13%)
140 answered the first round and 37 the second (80.43% overall participation rate). Eighty three
141 percent (83,4%) of experts had been working in an ED for over 10 years and 40.5% for over
142 20 years. Fourty six (46.4%) were working in a university teaching hospital.

143

144 From the afore-mentionned literature review and FEDORU group suggestions, 54 crowding
145 indicators met inclusion criteria. There were 18 input indicators, 22 throughput and 14 output
146 ones.

147

148 Out of the 54 tested indicators, 9 were agreed upon on the first round (positive consensus) and
149 were therefore withdrawn from the procedure for the following rounds. Experts made 499
150 comments, making it 12 comments per expert and 10 per indicator. On the second round,
151 consensus was reached for 8 more indicators: 7 of them positive, the other negative.

152

153 Concernin the answer' stability, there was a stastically significant difference in the answers'
154 distribution for 6 of the measures between round 1 and 2. None of them had a rate of ≥ 7
155 answers over 50%. Delphi procedure was accordingly stopped after the 2nd round.

156

157 After both rouds, 15 indicators gained positive consensus. Four of them were input measures,
158 6 were throughput and 6 output. On average, ≥ 7 answers rate was 77.9%. It was respectively
159 80.9%, 76.9% and 75.0% for output, throughput and input (table 1).

160

161 Among the 15 selected indicators, 5 were directly deductible from EDDS that allow a national
162 achievability. Two 2 just needed some adjustment to be deductible. Regarding the 5 directly
163 deductible indicators the average ≥ 7 answers rate was 80.2%.

164

165 **Discussion.**

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167 ED crowding is an international public health problem [2, 32] with hight impact on quality of
168 care [13]. In 2005, French healthcare authorities issued recommandations on ED crowding
169 handling through the « Hôpital en tension » report [33]. Despite several publications and
170 literature reviews on the subject of ED crowding measuring tools, a consensus for a validated
171 measure or complex score has yet to come [34].

172 Delphi method has been used in numerous fields of research including education sciences,
173 business and healthcare. It has been applied to select healthcare systems' quality assessment
174 tools [30, 35-36]. Regarding the field of Emergency Medicine, it has already been used to
175 define optimal management of some conditions [37-38], to select quality measurement tools
176 in EDs [39-40]. As for crowding, consensus methods have already been used [41] including
177 Delphi method [23, 42].

178

179 The Delphi method approach does not guarantee a consensus in itself. Literature review
180 highlights an often-unprecise method in some studies [29-30]. To achieve a reliable method, 4
181 important parameters are used to define a quality score [29]: A detailed and reproducible
182 expert selection, criteria for exclusion of items between each round and criteria for stopping
183 Delphi procedure. In our study, all 4 criteria were fulfilled, as was only the case in 4% of the
184 studies [29]. In addition to these criteria, it seemed important to clearly state the question
185 asked to experts.

186 A precise definition of the issue and of the question raised to the experts is key [43]. The
187 question should be precise and should have been mentioned in previous publications. In our
188 study, expert was asked about validity of the indicators. In Ospina study, experts were asked
189 to rate the « importance » without giving a precise definition [42]. In Beniuk study, in the
190 same question experts were asked if the indicators were « clear, achievable, and relevant »
191 [23].

192 There is no consensus on criteria to withdraw indicators after each round [29-31] and criteria
193 to stop the procedure. We define consensus using the agreement rate that is the most
194 commonly found in the literature [29-30]. In 35% of Delphi studies a distribution criterion
195 like median or IQR is associated with this criterion as we did [30]. In 70% of studies, the
196 number of rounds planned is the only criteria used to stop the Delphi study [30]. This sole

197 approach provides no information on reaching a stable consensus or not. As recommended we
198 tested answers' distribution stability for each indicator to make the decision to stop or not the
199 processus [31].

200 At the end of the 2 rounds, 15 indicators received positive consensus distributed as 4 inputs, 6
201 throughput and 5 output ones. Six of them belonged to the 8 indicators suggested in Beniuk
202 [23]. In our study the number of patients leaving without being seen (LWBS) was not
203 selected. Unlike in France, LWBS is used for quality of care assessment in EDs in UK [17]
204 which would explain why it was not selected in our French study.

205 The main validated complex crowding measuring scores [15-20] use 6 concepts: number of
206 patients in ED at a given time, delay before being seen, length of stay, number of medical
207 staff, number of boarding patients waiting for transfer and patients' severity. Patient's severity
208 is the only concept not withheld in our study. In EDWIN, READI and SEAL scores, patient's
209 severity was assessed through the severity scale collected through the orientation nurse and in
210 NEDOCs through the number of ventilated patients (rarely available through the ED
211 information system). According to experts, the impact of patient's severity on ED is greatly
212 different whether there is an ICU in the same hospital than the ED. In the ICMED score [19],
213 developed from indicators selected thanks to Delphi method, severity was not taken into
214 account. In our study, interestingly, the number of patients over 75 years old was sustained as
215 an indicator of the workload. The workload generated from managing over 75 years old is
216 heavy in ED and these patients often have a long stay [44]. Nationwide data from USA
217 showed higher crowding in the EDs receiving a higher proportion of over 65 years old [45]. In
218 France, Carli report highlights the importance of a geriatrics pathway to ease orientation and
219 transfers in ED [46]. An indicator built on individual workload and including admission data
220 could be interesting and certainly more complete than the Acuity ratio previously suggested.
221 This index can be linked to those predicting hospitalisation from admission data [47-52].

222 The number of patients present at a given time is almost always present in complex indicators
223 [15-20]. It is standardised on the number of ED beds and performs similarly to EDWIN and
224 NEDOCS scores to predict crowding felt by ED staff [53]. These performances were similar
225 to those of EDWIN score on predicting ambulance diversion and patients leaving without
226 being seen [54]. It is probably the most universal indicator and easiest to collect. The patient /
227 doctor ratio is included in READI score [16] and was elected in our study. This indicator
228 reflects well crowding but would be complex to collect in real time.

229 Output crowding factors are primarily responsible for generating crowding [1,3-4,46,55-58].
230 In our analysis, output indicators obtained the best median response like in Delphi Ospina
231 [42] and were put forward in a Focus group study dedicated to crowding causes [59]. In
232 ICMED score [19] issued from a Delphi study [23], 2 indicators reflected output: boarding
233 time and number of boarding patients. These 2 indicators were selected by experts in our
234 study, the second gaining the highest score. End of care time in ED could be a relevant
235 variable to add to ED information systems (EEDS in France). It would allow calculating
236 boarding time in real time, often seen as an output indicator of overcrowding [55-58].

237
238 The development of a scale is based on 4 steps: item generation, item reduction, psychometric
239 and construct validity and external validity. Our study represents the first step. As for latent
240 variables (ie: quality of life), there is no absolute gold standard of crowding. In this context of
241 latent variables, construct and psychometric validity is a key the development of a scale. This
242 step is missing in previous study concerning crowding. That could explain that an important
243 number of scores has already been suggested with similar [53] but variable performances
244 depending on context [21-22]. Using methodology from latent variable scale development is
245 probably a promising approach.

246 One of the main obstacle to developing a crowding score is the lack of a unique gold

247 standard of crowding and basically answer the question: is this ED overcrowded ? Crowding
248 perceived by staff is the most frequently used proxy to initially build and validate the main
249 scores [15-20]. Ambulances deviation and patients leaving without being seen are also used
250 as proxy [6]. Subjectivity of crowding perception could explain why scores have a mediocre
251 external validity when used outside the area where they were developed [21-22]. Association
252 of crowding perception and care quality indicator (LWBS, time before ECG, patients'
253 satisfaction) remains the most satisfying option for the evaluation of external validity. For
254 future crowding scale studies, those proxies of crowding have to be used only for external
255 validation and not for the construction of the scale. One more time, construct and
256 psychometric validity have to be included in development crowding scales study.
257 Additionally it's to use indicators automatically collected through ED information systems
258 (the mandatory EDDS in France). Also, a multi-dimensional score is preferable to provide
259 information layered by crowding category (input – throughput – output) as previously
260 suggested [6].

261

262 **Conclusion**

263 Our study has a good validity as it fulfilled method quality criteria suggested in the literature.
264 Fifteen crowding indicators reached consensus. Five of these are deductible from the
265 mandatory French EDDS. They potentially reflect the main three sources of crowding (input –
266 throughput – output). This item generation is the first step of the development of a crowding
267 scale which has to include a psychometric and construct validity evaluation before external
268 validation.

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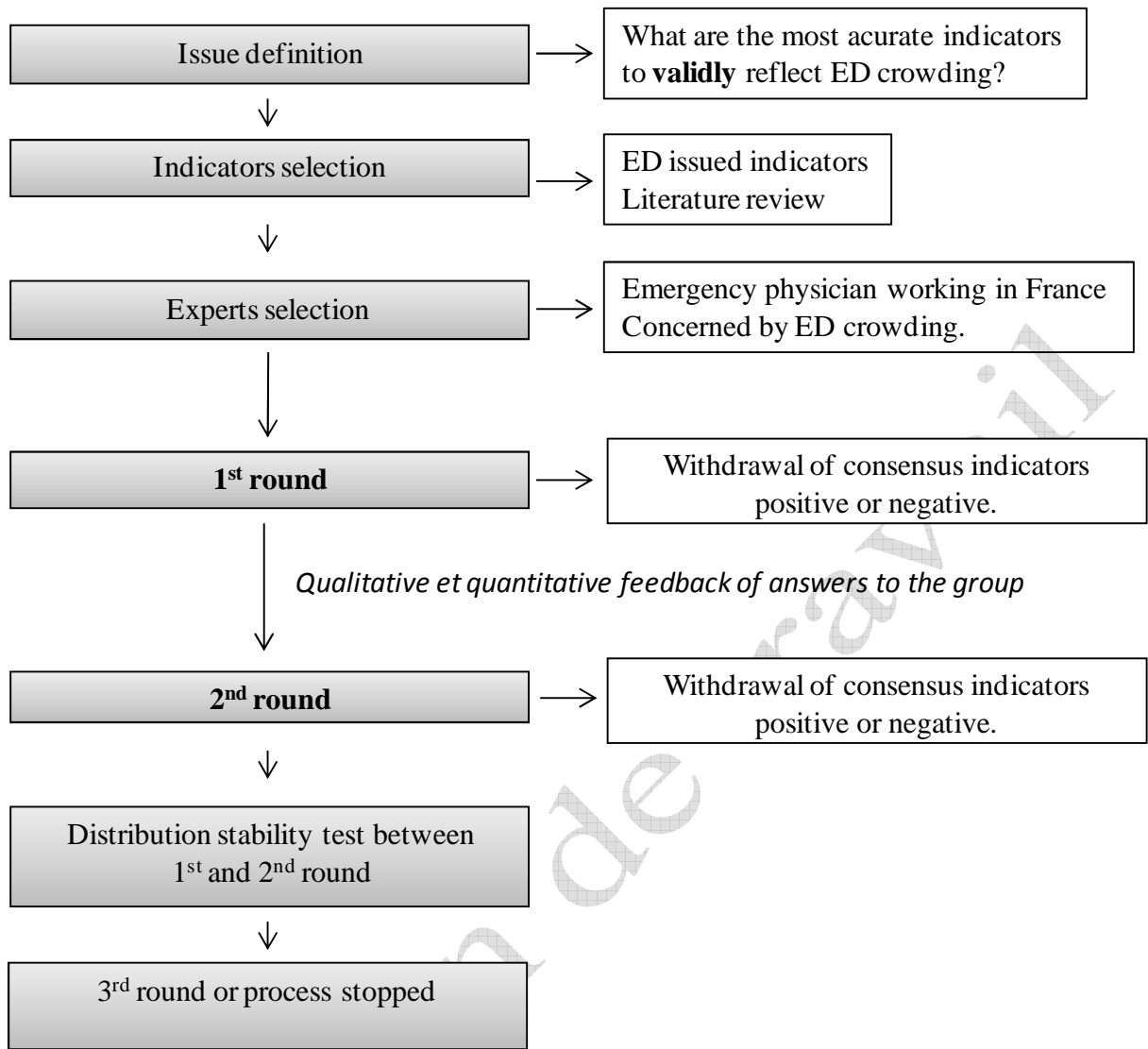
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Version de travail



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489 **Figure 1:** Chart flow of the study

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Indicators	Round	Median	% ≥ 7	% ≤ 4	Q1	Q3
INPUT						
Number of admission over the past 24 hours	2	7	83,3	2,8	7	8
Number of patients not seen by triage nurse	2	7	72,2	11,1	6	8
Number of patients not seen by a doctor	2	7	72,2	2,8	6	8
Time to be seen by a doctor	2	8	72,2	5,6	6	8
<i>Average of input indicators</i>		7	75,0	5,6	6	8
THROUGHPUT						
Patients' average length of stay	2	8	83,3	0,00	7	8
Number of patients over 75 years old	2	8	80,5	2,8	7	8
Number of patients present	1	7	78,1	5,1	7	8
Number of patients per doctor	1	8	75,6	5,1	7	8
Number of patients per nurse	1	7	70,7	5,1	6	8
Number of patients on a gurney or in the corridors	1	7	73,2	7,7	6	8
<i>Average of throughput indicators</i>		7	76,9	4,3	7	8
OUTPUT						
Number of patients awaiting boarding	1	8	87,8	0,0	8	9
Number of transfers for lack of bed over the last 3 days	2	8	80,6	0,0	7	8
Average boarding time	1	8	80,5	5,1	7	9
Number of patients present in the UHCD* over 24 h.	1	8	78,1	0,0	7	8
Number of patients boarding over the last 3 days	1	8	75,6	5,1	7	8
<i>Average of output indicators</i>		8	80,9	2,1	7	8

498 **In bold:** Indicators deductible from the Emergency Department Discharge Summary (EDDS)

499 **Table 1:** Selected indicators after both rounds and distribution of answers for these indicators.

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